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determine what is needed in today's environment to make valid assessments of loyalty, character and trustworthiness. We will try to determine how best to obtain the necessary data, including the value of the polygraph. We will attempt to prepare cost/risk alternatives for SCC/CIWG consideration.

25X1

5. Any reactions you have from your vantage point would be most useful and appreciated, particularly if received before 10 September. I hope to give you by the end of September a target date for overall completion.

25X1

25X1A

#### Attachment

#### Distribution:

- Orig - Addressee w/att
- 1 - D/OS w/att
- 1 - OS Registry w/att
- 1 - SECOM Chrono w/att
- 1 - SECOM Subject w/att

SECOM  (8/7/80)  
Revised:  (8/19/80)

25X1A

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**SECRET**

Date

**ROUTING AND TRANSMITTAL SLIP**

TO: (Name, office symbol, room number, building, Agency/Post)		Initials	Date
1.			
2.	Director Security		
3.			
4.			
5.	SA/DCI/CI		

Action	File	Note and Return
Approval	For Clearance	Per Conversation
As Requested	For Correction	Prepare Reply
Circulate	For Your Information	See Me
Comment	Investigate	Signature
Coordination	Justify	

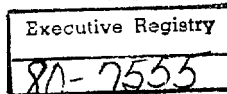
**REMARKS**

, we agreed to 25X1A postpone. I still have to let the Chairman of the working group know when we can expect your report. Please let me know 25X1A

DO NOT use this form as a RECORD of approvals, concurrences, disposals, clearances, and similar actions

FROM: (Name, org. symbol, Agency/Post)	Room No.—Bldg.
SA/DCI/CI	Phone No.

**SECRET**  
OFFICE OF THE DIRECTOR



Date: 25 July 1980

25X1A TO: [ ] SA/DCI/CI  
25X1A FROM: [ ] O/SA/DCI/CI  
SUBJECT: National Personnel Security Clearance/  
Investigative Standards

REMARKS:

25X1A [ ]  
25X1A 1. You asked for the following as a basis  
for your talking to [ ]

2. Attached is the pertinent portion of the official record of the SCC/CIWG meeting of 5 February 1980 which led to a formal CIWG requirement on the DCI Security Committee Staff for a study to make recommendations for a national clearance/investigative standards policy for the entire Government. The target date for submission to the Chairman, SCC/CIWG, was 15 June 1980.

3. This target date has been postponed, but no new date has been set and needs to be. The requirement is still valid, and the new date should be given to the NSC Staff before we get a to-be-expected-soon tickler query asking, "Where is it?"

25X1A



Attachment:  
As stated

**SECRET**

February 26, 1980

SECRET ATTACHMENT

MEMORANDUM FOR: COUNTERINTELLIGENCE WORKING  
GROUP MEMBERS

SUBJECT: Minutes of the February 5 CIWG Meeting

Attached are the minutes of the February 5 CIWG meeting,  
which General Rosenberg chaired in my absence.

The meeting covered some new and interesting ground, and I  
thank all who contributed to its substance.

*D. P. Gregg*  
Donald P. Gregg  
NSC Staff Member

Attachment

SECRET ATTACHMENT

MINUTES OF SCC/COUNTERINTELLIGENCE  
WORKING GROUP MEETING

Date: Tuesday, 5 February 1980

Time: 2:00-4:20 p.m.

Place: Room 305, Old Executive Office Building

Participants:

State

Emerson M. Brown, INR  
Robert L. Flanegin, INR  
James V. Doane, Jr., EUR/SOV  
Michael Coughlin, SY/SAS

DoD

L. Britt Snider, OSD  
Rowland A. Morrow, OSD

JCS



DIA  
, DIA

25X1

Justice

Kenneth Bass  
A. R. Cinquegrana

DCI



25X1A

FBI


William O. Cregar  
James M. Sturgis

NSC

Robert Rosenberg, Chairman

1. Differing Personnel Security Clearance/Investigative Standards Within the Intelligence Community.

25X1A

 Chairman of the DCI Security Committee, reported on the problem of differing personnel security clearance/investigative standards, issues still remaining and the assistance desired from the SCC/CIMG. The outline of his presentation is attached (Attachment 1).

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Action:

The Security Committee Staff, acting for the SCC/CIWG, will study the problem of differing personnel security clearance/investigative standards from a Government-wide viewpoint, not limited to the Intelligence Community. It will make recommendations for a national clearance/investigative standards policy for the entire Government. Target date for submission to the Chairman, SCC/CIWG: 15 June 1980.

SECRET

**SECRET****ROUTING AND RECORD SHEET**

SUBJECT: (Optional)

Proposed National Clearance/Investigative Policy (U)

FROM:

ES/SECOM

EXTENSION

NO.

SECOM-D-316

DATE

7 August 1980

25X1A

TO: (Officer designation, room number, and building)

DATE

RECEIVED

FORWARDED

OFFICER'S INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

1.

DD/P&amp;M

2.

3.

DD/OS

4.

5.

D/OS

6.

7.

ES/SECOM

8.

9.

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11.

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14.

15.

Attached is a cover memo to C/SCC/CIWG.

25X1A

It was prepared after seeing [ ] response to D/OS' request for comments and tries to incorporate them.

Signature as C/SECOM is recommended.

1 &amp; 3 advice to D/OS is requested.

**SECRET**



DRAFT #1  
7 August 1980

MEMORANDUM FOR: Chairman, SCC Counterintelligence Working Group

25X1A FROM:   
Director of Security

SUBJECT: Proposed National Clearance/Investigative Policy

1. The 5 February 1980 meeting of the SCC/CI/WG heard a report on differing personnel security standards, and then asked the DCI Security Committee staff to study the matter from a Government-wide viewpoint and recommend a national policy.

2. Attached is a preliminary assessment of these differences, with some mention of factors bearing on the problem and some tentative suggestions for a solution. I hope this will help in appreciating the size and scope of the problem, which in my judgment will not easily be solved. It needs to be addressed on a broad basis, and the Security Committee with its representation from the full national security community is the proper place to staff out and develop recommended changes. I will direct the Security Committee to proceed after Labor Day systematically to address issues of Community differences, what is needed to make valid assessments of loyalty and trustworthiness and how best to obtain the required data, and to prepare cost/risk alternatives for CI/WG consideration.

25X1A

Attachment  
Proposed National Clearance/  
Investigative Policy

DRAFT #1  
7 August 1980

MEMORANDUM FOR: Chairman, SCC Counterintelligence Working Group  
FROM:   
Director of Security  
SUBJECT: Personnel Security Clearance/Investigative  
Standards

1. Attached is a paper which portrays the state of variance that exists today in the conduct of personnel security investigations and the granting of clearances in the Federal Government. I believe this paper may be of interest to the Special Coordination Committee Counterintelligence Working Group. It seems an effective follow up of my predecessor's 5 February 1980 appearance at which he briefed on this topic.

2. The paper also contains a Security Committee staff proposal which merits further consideration. However, at this stage of development I do not believe that the proposal warrants consideration as a basis for a national policy statement on personnel security.

3. The problems in this field are enormous and they will not easily be solved, aggressiveness and eagerness notwithstanding.

4. The Security Committee itself appears to be a proper vehicle to initially pursue the goal of viable standards. Once the Intelligence Community has arrived at a position, then the National Security Council may offer an appropriate route to follow in presenting these proposals to other agencies of the Federal Government.

5. In addition to the staff paper, there is other effort in progress. The Security Committee is in the process of evaluating the work of its survey of 5,000 background investigations conducted by its member agencies and departments. It is expected that this survey will provide the basis for a better grasp of the details of this complex issue and may indicate viable approaches toward some solutions.

6. It is proposed that the Security Committee proceed systematically to address the issues of inconsistency and variance in the Intelligence Community's investigative/clearance programs. Once agreement is reached on a set of viable standards, the Security Committee will report accordingly to the SCC/CIWG.

7. I will be available to brief the Working Group as may be desired and will seek their counsel as events may deem that appropriate.

[REDACTED]

25X1A

## ROUTING AND RECORD SHEET

SUBJECT: (Optional) Proposed National Clearance/Investigative Policy (U)

FROM: 

DD/CA

EXTENSION 

NO.

DATE

7 August 1980

TO: (Officer designation, room number, and building)

DATE

RECEIVED

FORWARDED

OFFICER'S INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

1. DD/P&amp;M

2.

3. DD/OS

4.

5.

D/OS

6.

7.

DD/CA

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15.

Attached for your choice are two draft memos to Don Gregg, SCC/CI/WG, on the matter of Investigative Standards.

If you approve, your signature is requested.

We will then provide it to the CIA member of the SCC/CI/WG  for delivery.

He has seen this and has no objection but he noted that we may be loosing an opportunity to capitalize on a offer of support.